

#### User Guide: Municipal Zero Net Energy (ZNE) Resources and Templates

The San Mateo County Bay Area Regional Energy Network (BayREN) team identified a need for municipal ZNE policy analysis and template language to help jurisdictions take early action toward the State's ZNE goals. Following an initial analysis of existing ZNE resources, the San Mateo County BayREN team worked with consultant DNV-GL to develop request for proposal (RFP) and owner project requirements (OPR) template language. The following resources encourage developers to construct new municipal buildings to ZNE, and enable jurisdictions to value and monitor ZNE goals from project design to end construction:

Resource #	Pages	Title	Purpose
Resource 1	2-4	BayREN ZNE Policy Analysis Matrix	A matrix of ZNE policies from across the country. Can be used to identify best practices and policy options for Bay Area jurisdictions.
Resource 2	5-14	BayREN ZNE Policy Analysis Presentation	A summary of findings from the policy analysis presented to Bay Area jurisdictions. Can be used to understand existing ZNE policy tools.
Resource 3	15-16	Request for Proposals (RFP) Language	The language is intended to be inserted into any new building RFP, or in some cases, the request for qualifications (RFQ) or request for information (RFI), depending on the contracting arrangement.
Resource 4	17-23	Owner's Project Requirements (OPR) Template	Template language to assist project teams in ensuring project ZNE and sustainability goals remain consistent from the earliest planning stage. Can be adapted into agency's existing OPR language.
Resource 5	24	EUI Targets	A calculator that can be used to identify appropriate EUI targets for achieving ZNE in various building types. This document informs Resources 3, 4, and 5.

Resources 1-5 are available for municipal use. To request editable versions, please contact codes@bayren.org

National ZNE Policy Analysis										
Example	Source	Туре	Sector	Building Type	Scope	Location	CA specific	Date issued	Link	Comments
					Provides a scale for measuring commercial building energy performance. Sets energy largets for actual energy consumption anter than using a predictive energy model of building energy performance to calculate a "percent better than code" metry. LeP lests an energy use intensity (EUI) target for building type and is adjusted for climate.					The scale establishes zero net energy as the absolute goal making the need for a baseline obsolete. The only measurement that matters is how far a building has progressed towards zero net energy performance. The scale goes from zero to 100, with 100 representing the
	Industry				It is also the measure by which a building's energy efficiency is calculated once operational and occupied based on				http://newbuildings.org/	average energy consumption based on 2003 Commercial Buildings Energy Consumption
New Buildings Institute zEPI	organization Industry	Other	Commerical	Both	measured energy use data.	International	No - national		code_policy/zepi/	Survey (CBECS) data.
New Buildings Institute Codes and Policies	organization Industry						No - national			
New Buildings Institute Incentives	organization						No - national		http://newbuildings.org/	
New Ruildings Institute Stretch Codes	Industry	Ruilding Code	A.II.	Roth	compliance path that is more aggressive than base code,	MA OR CA	No other	NA	programs-stretch-	Can work in tandem with utility incentive
rew durinings insulate stretch coues	organization	building code	201	bun	Testing in colonings and entere righter energy savings. The Net-Zero Energy Standard has a prescriptive residential section and a prescriptive commercial section covering apartments, office and retail. These building types represent approximately 30% of total energy use in the metro area.	ma, on, ca	NO-OUTER	104	http://www.pima.gov/n	The goal of the project was to develop a building standard that will provide a prescriptive set of rules for designing a building
Pima NotZero	Local jurisdiction	Building	All	Both	The Net-Zero Energy Standard also has a performance section for both residential and commercial that will allow buildings that can not use the prescriptive path to achieve a net-zero certification by using energy modeling software	Tuscon & Pima	No - other	6/6/2012	etzero/ http://www.pima.gov/n etzero/Documents/Net- Zero-Code-Final odf	that generates as much energy as it uses. There is also a performance path in the code using Energy Modeling. The performance path is recommended for maximum benefit
		Energy or Community	- Cui		The SEP identifies a host of strategies to reduce greenhouse gas emissions and make our communities "ClimateSmart." These strategies are designed to reduce the major sources of greenhouse gas emissions. Accordingly, the strategies are organized by the main ways we use energy. In our homes, businesses, flucturies, government operations, and			9972011	http://www.bouldercou	20 key recommend first-tier actions out of 35. 30 actions have associated cost, cost savings, and GHG reduction impacts quantified while the remaining 5 focus on planning, educational and revenue generating effots that could not
Boulder Sustainable Energy Plan	Local jurisdiction	Plan	All	Both	transportation.	Boulder, CO	No - other	4/1/2008	/susenrgypin.pdf	be quantified.
		Energy or Community			The goal has two phases: first to reach 215 megawatts (MW)				https://energycenter.org /case-study-lancasters-	As of January 2014, the city required new single family homes to provide solar-generated power
Lancaster Zero Energy Road Map	Local jurisdiction	Plan	All	Both	of renewable power capacity, then 530 MW.	Lancaster, CA	Yes		zne-goal	at a minimum average of 1 kilowatt per home.
City of Lancaster Mandatory Solar Requirement for New Homes	Local iurisdiction	Policy	Residential	Both	All residential buildings with a building permit issuance date of January 1, 2014 or later must have a certain amount of photovoltaics (PV) installed. The specific system size requirements vary according to zone and lot type (see link).	Lancaster, CA	Yes	1/1/2014	http://programs.dsireus a.org/system/program/d etail/5624	
Neurophysik English Carls	Local incidiction	Puilding Code	Municipal	Both	Local mandated jurisdictional option: this code shall be the building code for all towns, cities, state agencies or authorities in accordance with M.G.L. c 143, 94. The provisions of this code and other referenced specialized codes shall apply to the construction, alteration, movement, enlargement, replacement, repair, equipment, use and occupancy, location, maintenance, removal and demolition of every building or structure or any appurtenances connected or attached to such buildings or structures. http://www.mass.gov/eops/docs/dps/8th-edition/13-	175 Municipalities in MA http://www.mass.g ov/eea/docs/doer/g reen_ communities/grant- program/stretch- code-towns- adoption-by- community-map- ond list-orf-	No. other	7/24/2020	http://www.mass.gov/e ops:/consumer-prot- mad-bus-is/intense- tupe/cs/istretch-energy-	Although the standard "non-stretch" energy provisions of the code will be based on the ECC 2012 as of July 1, 2014, the stretch code will continue to be based on amendments to the ECC2006 (and ASHRAE 00, -2007 for large membry code burgs) until such as time as the amenth code burgs) until such as time as the stretch code burgs of the such as the stretch code burgs of the stretch code burgs of stretch code burgs of stretc
Oregon Stretch Code	Local jurisdiction	Building Code	All	Both	Alternative compliance path more stringent than state- based energy code: the Grogon Reach Code is adopted to provide optional standards for the defective use of energy and the utilization of renewable energy technologies in the construction and design of buildings to provide approaches and techniques for achieving effective energy use and reducing negative impacts of the built environment.	OR	No - other	7/1/2016	http://www.bcd.oregon. gov/notices/Adopted_R ules/2011/070111.leac hCode_pr.pdf	The code is an optional set of construction standards and methods that are economically and technically feasible, to regulate the design and construction of buildings for the effective use of energy and the employment of renewable energy technologies. The code is intended to provide fisibility to genrmit the use of innovative approaches and techniques to achieve the effective use of energy, and to reduce the negative potential impacts of the built environment.
									http://californiaseec.org /documents/best-	
California Stretch Code	Local jurisdiction	Building Code	All	Both	Local mandated juriscitional option		Yes		practices/local-reach- codes	
Austin Energy Green Building	Local jurisdiction	Policy	All	Both	In 2008, the governor signed into law Chapter 278, which provides for the Minnesota Sustainable Building 2030 (SB 2030) standards. It requires that every five years, total carbon emissions from building energy use be reduced by 10% to a final reduction of 100% by 2030 compared with the N2003 baseline of building average energy use. It requires that all buildings be scientifically benchmarked and real reduction in engry consumption measured and that utilities develop and implement programs to help building every evaluation of the effectiveness and out-effectiveness of Sustainable Building 2030 performance standards, averagenable building 2030 performance standards.	Austin, TX	No - other		https://www.leg.state.m	
278	Local jurisdiction	Policy	Municipal	Both	codes New State building and major renovations after 2025 must	Minnesota	No - other	6/30/2008	ed/100310.pdf	
Executive Order B-18-12	Local jurisdiction	Policy	Municipal	Both	be ZNE. 50% of new facilities after 2020 must be ZNE. Take measures toward achieving ZNE for 50% of existing state- owned building area by 2015.	California	Yes			
City of Hayward ZNE Policy for Municipal Buildings - Executive Order 8-18-12	Local jurisdiction	Policy	Municipal	Both	All new city building that begin dessign after 2025 be ZNE. All existing city building for which renovations exceeding 50% of the building's value and that begin design after 2025 be ZNE. Lesser improvements to existing city buildings should include efficiencies and technologies that facilitate achieving ZNE by 2030. All new Santa Barbara County ownerd facilities and major renovations beginning design after 2025 [will] be	Hayward, CA	Yes	9/10/2015		
Santa Barbara County ZNE	Local jurisdiction	Policy	Municipal	Both	constructed as zero Net Energy Facilities with an interim target for SVA facilities beginning design after 2020 to be zero Net Energy. Santa Babara County departments shall also take measures toward achieving Zero Net Energy for SVA of existing Santa Barbara County owned facilities by 2025 and the remaining SVA by 2035	Santa Barbara, CA	Yes	November, 2014	https://santabarbara.leg star.com/LegislationDetz il.aspx?ID=1639014&GUI D=3D00C2BA-27D0-4604 96F4-E445A7F60637	Passed 3/4/2014
The Downtown Palo Alto Net Zero Energy					Achieve Net Zero Energy (NZE) for at least 100 existing commercial buildings in downtown Palo Alto by year-end				http://www.clean- coalition.org/site/wp- content/uploads/2015/0 3/DPANZE-Initiative- Overview-24_jb-16-Dec-	
(DPANZE) Initiative	Local jurisdiction	Policy	Commerical	Existing	2017.	Palo Alto, CA	Yes	1	2014.pptx	

Example	Source	Туре	Sector	Building Type	Scope	Location	CA specific	Date issued	Link	Comments
					(a) A hold policy target of Net Zero Emissions for new					
					construction: New buildings should achieve net					
					zero beginning in 2020, starting with municipal buildings and	1				
					phasing in the requirement for other building					
					types between 2022-2030. (b) Targeted improvements to existing buildings: The					
					Building Energy Use and Disclosure Ordinance					
					(BEUDO) will provide the information necessary to target					
					energy retrofit activity, including, over the long					
					renovation and/or sale of property.					
					(c) Proliferation of renewable energy: Increase renewable					
					energy generation, beginning with requiring solarready					
					evolving to a minimum requirement for					
		_			onsite renewable energy generation.				file:///C:/Users/karkok/	
		Energy or Community			(d) Coordinated communications and engagement: Support from residents and key stakeholders is				50316 detailedactionpla	
Cambridge Getting to Net Zero	Local jurisdiction	Plan	Municipal	New Construction	imperative to the success of the initiative.	Cambridge	No - other	3/16/2015	n.pdf	Extend beyond municipal
										The goal is to develop a technical assessment
					Develop a research roadmap that identifies, describes and					describes, and prioritizes key RDD&D needs for
					prioritizes research, development, demonstration and					achieving the state's goals for Zero-Net Energy
					deployment (RDD&D) gaps that needs to be addressed to				http://www.oporgu.co.g	(ZNE) buildings in a safe, equitable, and cost-
Research Roadmap for Getting to ZNE Buildings	Industry				<ul> <li>in California's Investor-Owned Utility service territories – in</li> </ul>				ov/contracts/RFP-15-	roadmap must synthesize the input of
State of California Energy Commission	organization	RFP language	All	Both	a safe, equitable and cost-beneficial manner.	California	Yes	11/12/2015	315/	stakeholders and experts in order to:
										Each application must fall within one of the
										following project groups applicable to applied
										research and development research stage or technology demonstration and deployment
										research stage: Group 1: Applied Research and
										Development: Emerging Building Technology
										and Approaches for Existing Buildings; Group 2:
										Applied Research and Development: Emerging
										Buildings; Group 3: Applied Research and
										Development: Develop Cost-Effective
										Approaches to Achieve California's Zero Net
					Fund integrated technologies, strategies, and demonstrations that emphasize energy efficiency packages					Energy Buildings Goals; Group 4: Applied Research and Development: Zero Net Energy
					that include, but are not limited to: advanced building					Cost-Effectiveness Models by Climate Zone for
					evnvelope materials or construction methods; advanced					Multifamily and Commercial Buildings; Group 5:
					heating, ventilation, and air conditioning (HVAC)					Technology Demonstration and Deployment:
					technologies adn strategies; including right sizing systems					Integrated Demand-Side Management
					building and occupancy controls or energy management					Efficiency; and Group 6: Technology
Reducing Costs for Communities and Businesses					systems for HVAC, lighting, plug loads and other energy-				http://www.energy.ca.g	Demonstration and Deployment: Large-Scale,
Through Integrated Demand-Side Management	Industry	RED language	A.II	Roth	using systems; advanced lighting technologies and	California	Vor	11/2/2015	ov/contracts/GFO-15-	Community-Wide Demonstrations to Achieve
and the benios	organization	NIT INIGUOSC	741	both	adjughting controls, and actuality response teenhologies.	contornio	103	11/2/2013	500/	Leto Het Energy.
					To provide commercial project design and technical					
					assistance services in support of PG&E's Proposition 39					
					(Prop 39) Zero Net Energy (ZNE) Pilot Program. PG&E seeks high-quality technical support to provide the detailed design					
					technical, and performance assistance that will be offered to	, 1			http://www.pge.com/in	
					project teams through the Prop 39 ZNE Pilot Program. PG&E				cludes/docs/pdfs/b2b/p	
					will use the services of consultants to assist PG&E staff.				urchasing/bidopportunit	
	Industry				team's areas of expertise and the needs of the Prop 39 ZNE				eroNetEnergyPilotProgra	
Prop 39 ZNE Pilot Program (PG&E)	organization	RFP language	Municipal	Existing	Pilot Program	California	Yes	5/15/2015	m.pdf	K-12 and Community Colleges
Prop 39 ZNE Pilot Program (SCE)	organization	RFP language	Municipal	Existing	Same as above	California	Yes	6/7/2016		
										Increased preference will be given to proposals
										that exhibit significant energy
										reduction (well beyond 40%) through the use
										of passive design strategies, prior to the
										inclusion of renewable energy that incorporator officient design strategies for
										the mechanical/electrical systems, building
	1	1							1	envelope, and fenestration.
										Higher proposed building energy efficiency and
1	1	1				1	1		1	rated more favorably. Higher proposed building
	1	1			The Department of Defense in its Annual Energy				1	energy efficiency is more preferred and will be
1	1	1			Management Report, May 2010, set a goal for Fort Carson to	1	1		1	rated more favorably than higher renewable
	1	1			be a Net Zero installation by the year 2020. In accordance with this stated goal, it has been determined that the Putt's				1	energy percentages. More favorable ratings will be given for proposed energy
		1			Plateau and 13th Combat Aviation Brigade (CAB) complex					systems that exhibit favorable qualities in
	1	1			will be a Net Zero campus. In support for Fort Carson's Net					terms of performance, quality, maintenance,
		1			Zero objective all new vertical construction is to be Net Zero Ready. Consequently, each individual building chards in				http://apps1.eere.energ	and operability. Less favorable ratings will be
	Industry	1			designed and constructed to minimize energy and water use				ons/pdfs/rsf/annotated	inadequate, which is based on
NREL RFP Language for ZNE	organization	RFP language	Municipal	New Construction	and limit the amount of waste produced.	Fort Carson, CO	No - other	June, 2012	rfp_ftcarson.pdf	unrealisticassumptions
		1			ZNE Study for 400 000 sf coutov government center 6 MM				1	
		Energy or			fuel cell RFP and eval, tariff analyses and emissions study, on-	-				Zero net energy plan for the County's existing
		Community			sie and off-site renewable energy technology eval, 11 mw		L		http://www.sagerenew.	multi city block Government Center, including
santa Clara County ZNE Plan	Local Jurisdiction	rlan	Municipal	Existing	solar PV res-bct analysis	san Jose, CA	res		com/santa-clara-county/	their County Offices, Courthouse and Jails.
		1			This Green Lease Guide aims to provide general guidelines,					
		1			key points and sample provisions that will be useful to New				http://www.scps.nyu.ed	
	Industry	Lesse			York University (NYU) in reducing the carbon footprint and				u/export/sites/scps/pdf/	
NYU Green Lease Guide	organization	Language	Commerical	Existing	tenant.	New York, NY	No - other	8/1/2011	lease.pdf	
						1	1			
	1	1			The Pathways to Zero Grant Program is a \$3.5 million				1	
		1			in 2014 to spur the development of Zero Net Energy					
	1	1			Buildings (ZNEB) in Massachusetts. \$3.0M is being used to				1	
		1			support residential and commercial ZNEB projects through					
	1	1			feasibility studies, integrated design, and construction				http://www.more.co	
1	1	1			workforce development, efforts to develop and standardize	1	1		ea/energy-utilities-clean-	
		1			best practices, and DOER resources See more at:				tech/energy-	
	Industry	Incentive			http://database.aceee.org/state/financial-				efficiency/zero-net-	
I I ne Pathways to Zero Grant Program	organization	IProgram	LAIL	IDUTI	Incentives#stnasn.9t45pcv0.dput	INA	use) - other	1	renergy-pings/	

Example	Source	Туре	Sector	Building Type	Scope	Location	CA specific	Date issued	Link	Comments
					The Energy Saving Mortgage Program incentivizes both the					
					purchase of efficient homes and efficiency renovations in					
					refinanced homes. Home buyers can earn a credit of up to					
					\$8,000 on their mortgage for net-zero homes, or a					
					percentage of that credit for homes scoring between a 50					
					and a zero on the Home Energy Rating System (HERS) Index					
					Scale. Renovations function similarly as home owners can					
					earn up to \$8,000 in incentives for efficiency retrofits to				http://www.fourcore.or	
					existing homes See more at:				g/portals/0/documents/	
Colorado ENERGY STAR / Energy Saving		Incentive			http://database.aceee.org/state/financial-				Sustainable%20Building/	
Mortgage Program	Local iurisdiction	Program	Residential	Both	incentives#sthash.9t45pcv0.dpuf	со	No - other		ESM Description.pdf	
					On June 6, 2014, the New York State Energy Research and				http://www.nyserda.ny.	
					Development Authority (NYSERDA) announced the				eov/Fundine-	
					availability of significantly higher incentives under its Low-				Opportunities/Current-	Incentives are available to support the
					rise Residential New Construction Program including first				Funding-	achievement of increased levels of energy
					incentives for homes designed for net zero energy				Opportunities/PON-2309	performance, up to and inclusive of homes or
					performance. Builders can avail \$2,000-\$8,000 per unit				Low-Rise-Residential-	dwelling units which are designed and
NYSERDA Low-rise Residential New		Incentive			under three performance tiers, with the highest amount for				New-Construction-	constructed to achieve net zero energy
Construction Program	Local jurisdiction	Program	Residential	New Construction	net zero homes	NY	No - other	6/6/2014	Program	nerformance
									https://legacy.cityofirvin	
									e org/cityball/cd/buildin	
City of Irvine No-Fee Solar Permits (per					The city of Irvine has waived all permit and plancheck fees				gsafety/solar_installatio	Includes roofton solar panels, solar carports
Measure S)	Local jurisdiction	Policy	All	Both	for Solar Panels and Solar Hot Water Heating Systems	Irvine CA	Yes	3/8/2011	ns/default asn	and solar hot water systems
		, ener			All new construction, new additions, and major renovations					
					in Culver City up to 49 999					
					square feet of affected area are required to comply with					Subject to approval by the Culver City
					Category 1 requirements					Community Development Department
					excluding single family and two family structures. All new					Director, Culver City plan check and permit fees
					construction, additions, and major renovations of 50,000					in an amount not to avcoud Fire Thourand
					square feet and greater of					Dollars (\$5,000) per project may be waived for
					affected area are required to comply with Category 2				http://www.culvercity.or	energy efficiency improvements which are
Culver City Building Safety Division Mandatory					requirements excluding single family				g/Home/ShowDocumen	located in the AIP (Area Improvement Plan)
Green Building Program	Local jurisdiction	Policy	Commerical	Both	and two family structures	Culver City, CA	Voc	6/1/2006	t2id=902	Phase I and Phase II areas
								0/ 2/ 2000		
					All new construction in Culver City of 10K sf or greater					
					additions of 10K sf or greater, and major renovations of 10K				http://www.culvercity.or	
Culver City Building Safety Division Mandatory					of or greater are required to install 1 KW of solar				g/Home/ShowDocumen	
Solar Photovoltaic Requirement	Local jurisdiction	Policy	Commerical	Both	photovoltaic nower per 10K sf or appliable building areas	Culver City, CA	Voc	Spring 2008	t2id=440	
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,					autor any, a t				
					Minimum system size may be calculated by either of two					
					mathedra processing in an performance Buildings using the					
					prescriptive method must install 2 watts per square foot of					
					conditioned building area including existing, remodeled and				http://oporgy.gov/coving	
					new conditioned space. Buildings using the performance				s/city.sebastopol.	
					method must use modeling software or other methods				mandaton/solar-	
City of Sebastonol - Mandatory Solar					annoved by the official to demonstrate that the system				requirement-residential-	
Requirement for Residential and Commercial					installed will meet 75% of the building's annual electricity				and-commercial-	
Buildings	Local jurisdiction	Building Code	All	Both	load	Sebastonol CA	Yes	7/5/1905	huildings	
										1
			1	1	The City of Berkeley also offers a streamlined permitting	1	1			
			1	1	procedure for small solar PV rooftop systems (10kW AC or		1		1	
					less) for single family and duplex homes. This streamlined				http://www.ci.berkelev.	
Berkeley Solar PV Permitting and Submittal					procedure includes the use of standard plans and offers				ca us/solarovoermitguid	
Requirements	Local iurisdiction	Policy	Residential	Both	electronic submission of applications.	Berkeley, CA	Yes	9/30/2015	e/	
			1	1	Requires completion of Home Energy Score energy		1		http://www.ci.berkeley.	
			1	1	assessment at time-of-sale, although it allows for the buver		1		ca.us/EnergyOrdinanceU	
Berkeley Energy Savings Ordinance (BESO)	Local jurisdiction	Policy	All	Existing	to take on the Home Energy Score requirement	Berkeley, CA	Yes	2015/2016	pdate/	
				-						
			1	1		1	1		http://www.pv-	
			1	1			1		tech.org/news/paving-	
			1	1	New construction shorter than 10 floors to install solar		1		the-way-san-francisco-	
			1	1	panels or solar water heaters on top of new buildings,	1	1		first-big-us-city-require-	
San Franscisco Mandatory PV	Local jurisdiction	Policy	All	New Construction	both residential and commercial.	San Francisco, CA	Yes	Effective 1/117	rooftop-solar	
										1
			1	1			1		http://www.ci.santa-	
Santa Ana Streamlined Residential Solar Plan			1	1	Streamlined residential roof top solar plan check and		1		ana.ca.us/pba/buildingsa	
Check and Permitting	Local jurisdiction	Policy	Residential	Both	peritting process for qualifying projects	Santa Ana, CA	Yes	9/30/2015	fety/ResidentialSolar.asp	

# **ZNE Policy Analysis** Summary of ZNE Policy Research conducted for Bay Area jurisdictions





## San Mateo County BayREN Scope of Work

**Task 1.** Leverage RICAPS meetings to explore city needs

**Task 2.** Compile relevant ZNE policy and ordinance examples

**Task 3.** Prioritize and develop targeted ZNE resources for San Mateo

**Task 4.** Form working group to guide ZNE template development

**Task 5.** Refine and compile ZNE policy resources



## **Overview of research findings**

- Building codes (including stretch codes) and ordinances (6)
- Energy or Community Plans (4)
- Policies (13)
- RFP language (2)
- Lease language (3)
- Incentive programs (financial and alternative) (3)
- Other industry-developed tools or recommendations

### **Industry tools: zEPI Scale**

Absolute scale used to benchmark buildings as opposed to the percentbetter-than-code baselines with ZNE as the end goal

- The scale runs from 0-100, with 100 representing the average energy consumption based on CBECS data.
- Who's using it?
  - Earth Advantage
  - New Buildings Institute
  - International Green
     Construction Code 2012 (51)
- Barriers to inclusion



### **zEPI\*** Scale to **ZNE**





## Policy Focus - Mandatory Solar Ordinances

- Culver City
  - 1KW of solar per 10K sf for applicable projects
    - New construction, additions, or major renovations over 10K sf
    - Does not apply to 1-2 family structures, garages, or parking structures
- Lancaster
  - 0.5 kW to 1.5 kW depending on type
- San Francisco
  - New construction <10 floors must install solar panels or solar water heaters on top of new buildings, both residential and commercial.
- City of San Mateo
  - Minimum size system for all new (1 kW to 5 kW depending on type) or alternative solar hot water system
  - Mandatory cool roofs for low-sloped commercial and multifamily of >0.70



## **Policy Focus - Mandatory Solar Ordinances**

### Sebastopol

1) Either install 2 watts per square foot of conditioned building area including existing, remodeled and new conditioned space **OR** 

2) Use modeling software to demonstrate that the system installed will meet 75% of the building's annual electricity load.





## **Financial Incentives**

- PACE financing
- Solar rebates and incentives
  - City-funded (SF, Marin)
  - Utility-funded (LA, Pasadena, Plumas-Sierra)
- ZNE-specific
  - NYC: \$2-8K per unit under three performance tiers, the highest being for ZNE homes
  - City of Watsonville: New Climate Impact Fee enacted, fully refunded for ZNE
- PV Buydown Programs
  - Anaheim, Truckee, Ukiah, etc.
  - Bay Area SunShares



## **Non-financial Incentives**

- City of Irvine: No-fee solar permits
- Culver City: Plan check and permit fees (not to exceed \$5K) waived for energy efficiency improvements in specific areas
- San Diego: Expedited permits





## **RFP and Lease Language**

### **Community College in LA**

"This project shall be built in a manner that maximizes all possible sustainable attributes including, but not limited to, state-of-the-art building design, mechanical design, and material selection, and building integrated renewable energy generation systems to achieve zero-energy consumption and a carbon-neutral profile upon completion."

### **Utility RFP**

 Prepare a list of proposed design measures for the building to achieve a very low energy footprint in the range of at least 16-22 kBtu/sf, or less, along with supporting documentation and analysis.





## **Recommendations for Targeted ZNE Policy Resources**

### RFP Template Language

- Energy Use Intensity (EUI) targets
- Lifetime cost (not just upfront capital)
- San Mateo County climate zone

### ZNE Incentive Programs

- Expedited permitting
- Expedited inspections
- Based on the EUI targets

### ZNE Incentive Programs

- New city climate fee
- Refunds for ZNE or ZNE-ready buildings
- Based on the EUI targets



## **INTERACTIVE ACTIVITY**

- 1. Pro's and con's of each approach (write on post-it notes)
- 2. Vote on preferred Incentive Program Approach (sticky dots)





#### **Request for Proposal Language- SUSTAINABILITY and ENERGY EFFICIENCY**

Guidance: The following language is intended to be inserted into any new building RFP/RFQ/RFI to provide clear direction for ZNE construction for each municipal project. Copy language as instructed below in the *bolded, italicized font.* Reference complementary EUI Target spreadsheet to determine appropriate EUI maximum for building type and adjust value in **bolded red**, if necessary. Please delete guidance before finalizing RFP document.

#### Insert in Project Description:

Project shall be designed and constructed to maximize sustainable attributes including, but not limited to, state-of-the-art building design, mechanical design, and material selection, and building integrated renewable energy generation systems to perform, once occupied, at an EUI of no more than **18**<sup>\*</sup> **kBtu/sf** with the end goal of zero-energy consumption and a carbon-neutral profile.

#### \*depends on building type and size

#### Instruction: Insert in Experience:

The information requested in this section is intended to permit the selection team to review experience and actual results of the teams and team member's ability to successfully design and construct projects similar in nature and complexity to the Project. Project teams meeting the design experience guidelines will be scored accordingly, with points be awarded positively for each requirement listed below. [Include scoring matrix here, TBD]

The Contractor, Architect of Record and Design Architect (if not the AOR), and MEP shall provide design or construction project profiles for a maximum of five (5) independent projects each having been completed within the last 10 years or are currently under construction and at least 50% completed. Project Profiles shall be limited to two (2) pages in length for each project and must respond to each line item contained on the project profile template attached.

Projects are to demonstrate the team's design and construction experience on similar projects in terms of significant new construction, critical schedules, complexity, scope, function, size, cost control, dollar value, and design-build experience.

#### Instruction: Insert in Design Experience:

Submit a maximum of five (5) project profiles representative of the AOR's ability to design projects of similar size, scope, character and complexity to this Project.

- At least two (2) of the projects must be in California.
- All projects must have been completed within the last ten (10) years or are currently under construction and at least 50% complete.
- At least two (2) projects must have a construction cost in excess of \$10 million dollars.
- At least two (2) projects must have utilized the Design-Build delivery method.
- At least one (1) project must be designed to perform at Zero Net Energy, extra consideration given to projects that document via EUI performance post-construction.



#### Instruction: Insert in Project Profiles Summary/References:

For each project, complete the Project Profile Template attached. Each profile is limited to two (2) pages and must include a response to all line items of the template for each project presented. Additional information, photos and other graphic materials may be included. Include a narrative addressing the salient features for each project and a brief statement indicating the relevance of the referenced project to this Project, specifically stating the overall goal of achieving "carbon neutrality" or Zero Net Energy. Indicate the degree of involvement by key construction personnel being proposed for this Project.



#### **Owner's Project Requirements- SUSTAINABILITY and ENERGY EFFICIENCY**

Guidance: This document is intended to provide a framework for creating the Owner's Project Requirements (OPR). Owner to complete all sections indicated by *red, italicized font.* Revert to standard font upon completion and also edit/delete other sections as appropriate to clearly communicate the OPR to the design and construction team. Please delete guidance before finalizing OPR document.

Owner Representative Contact:	
Name	
Position	

Date

This document is intended to provide a framework for creating the Owner's Project Requirements (OPR). Owner to complete all sections indicated by *red italics*, revert to standard font upon completion and also edit/delete other sections as appropriate to clearly communicate the OPR to the design and construction team.

Owner's Project Requirements

- 1.1. Sustainability Goals and Requirements: *Insert general sustainability narrative here. Include discussion of cost-payback analysis as applicable, building materials discussion as applicable etc.* The project goal is to achieve the following benchmarks: *Delete criteria that do not apply, add others as necessary* 
  - 1.1.1. LEED or LEED equivalent: version and anticipated rating
  - 1.1.2. Living Building Challenge: certified, or number of petals
  - 1.1.3. Passivehouse: certified
  - 1.1.4. Green Globes: version and anticipated rating
  - 1.1.5. ASHRAE Standard 90.1-2010: % better than baseline building
  - 1.1.6. Energy Use Intensity (EUI): XX kBtu/yr site energy use
  - 1.1.7. Zero Net Energy (ZNE) building



1.2. Mechanical Systems Comfort Criteria:

Space Name	Summe	Summer	Winter	Winter	Radiant	Soun	Special considerations:
	r Temp	Humidit	Temp	Humidit	Mean	d	
	1 Temp		remp		Tomp	Loval	process relationship IAO
	°F	У	۰F	У	Temp	Level	pressure relationship, IAQ,
	•	04 D LI	•	04 D LI	рмт ∘е	NC	etc.
		70KH		70KH		NC	

#### 1.3. Commissioning Requirements:

1.3.1. The commissioning agent (CxA) has/will be engaged to assist tin the delivery of a highperformance, fully functional building. Systems to be commissioned include: *(edit list as appropriate)* building envelope, mechanical systems, lighting systems, renewable energy production systems, electrical systems, fire protection systems, fire alarm, security, and communications systems.



#### 1.3.2. CxA responsibilities by phase:

Phase	Commissioning Responsibility
Pre-design Phase	<ul><li>Review OPR (and provide template)</li><li>Review BOD</li></ul>
Design Phase	<ul> <li>Create Design Commissioning Plan</li> <li>Create and Manage Design Issue Log</li> <li>Review Design Documents</li> <li>Supply Cx Specifications</li> <li>Attend Pre Bid Meeting</li> </ul>
Construction Phase	<ul> <li>Create Construction Commissioning Plan</li> <li>Review Submittals</li> <li>Create and Manage Construction Issue Log</li> <li>Hold Commissioning Kick Off Meeting</li> <li>Create PFT &amp; FPT Check Sheets and Forms</li> <li>Perform Site Inspections</li> <li>Observe / Verify / Perform site PFT tests</li> </ul>
Acceptance Phase	<ul> <li>Observe / Verify FPT</li> <li>Review O&amp;M Manuals and As Built Drawings</li> <li>Verify Operator Training</li> <li>Create Commissioning Report</li> <li>Create Systems Manual</li> </ul>
Warranty Phase	<ul> <li>Observe/Verify deferred testing</li> <li>Perform a warranty site visit and review report</li> <li>Verify documentation of utility baselines</li> </ul>
Ongoing Cx Phase	<ul> <li>Assist operators with maintaining baselines</li> </ul>

1.4. Accessibility Requirements: The building shall meet all current Americans with Disabilities Act (ADA) or other governing standards or requirements. Systems requiring routine operation and maintenance, such as HVAC components and electrical panels, shall be designed to provide adequate access and clearances for all operation and maintenance tasks. *List any additional requirements here.* 



- 1.5. Building Envelope: The building envelope is the most important component of the mechanical system. All components must be evaluated to determine the energy impact of this component. For example, adding more glazing at a lower U-value may reduce total building heating (or not). It is anticipated that this project will use high-performance for all of the thermal components of the building envelope. Massing, shading and glazing will need to be studied in detail to assure that the envelope harvests solar energy in the appropriate quantities to avoid summer cooling loads and winter heating loads.
- 1.6. Mechanical System Requirements: The HVAC system shall be designed to contribute to the overall energy goals and space controllability and to meet the design data matrix of this OPR. The system shall be constructed to industry best practices using standard industry components such that the operation and controllability are well understood by typical operators. All systems must be accessible and the design should take into consideration ease of operation and maintenance. Specific systems requirements: *List any additional requirements such as specific DDC interfaces, equipment types to be used or avoided, etc.* 
  - 1.6.1. No combustion will be allowed on site.
  - 1.6.2. Filtration will be to (choose one, list any spaces with higher criteria) MERV 7, 8, 11, 13.
  - 1.6.3. All pumps and fans will be variable speed.
  - 1.6.4. Users in the space *will/will not* have access to thermal setpoints.
  - 1.6.5. Provisions will be made to install additional heating/cooling if the Owner finds that building thermal comfort is not acceptable.
  - 1.6.6. Ventilation Requirements:
    - 1.6.6.1. Mechanical ventilation systems shall be designed to meet minimum ASHRAE standard 62.1 ventilation required for all spaces. Ventilation shall be determined based on occupancy type, area, and of height of space.
      - 1.6.6.1.1. Office occupant density: xxx sqft/person
      - 1.6.6.1.2. Conference room occupant density may be based on total peak head count RMI will expect in the space, which may be over typical ASHRAE occupant density assumptions.
    - 1.6.6.2. Mechanical ventilation system design *shall not* be increased to 30% above ASHRAE standards per LEED or any other
- 1.7. Building Dashboard System Requirements: This project will include a building dashboard to allow real-time monitoring, interaction and education of building visitors with the building systems. The primary objective of this system is to educate building visitors about the energy used, energy produced on site, how the building envelope and/or mechanical systems are operating to reduce energy use. This interface will also be used by building operators and during the M&V exercise to understand the building energy use/production.
- 1.8. Plumbing System Requirements: The plumbing system shall be designed to provide excellent service to the occupants and meet the sustainable water use goals of this OPR.
- 1.9. Fire Protection System Requirements: The building shall be fully sprinkled with a system that meets code requirements for the building type, use and occupancy.
- 1.10. Lighting Requirements: The lighting systems will be designed to meet applicable codes, meet project stated energy goals and provide excellent indoor lighting comfort. It is anticipated that daylighting controls will be used in all main spaces and occupancy controls used in all service spaces to limit lighting energy use. *List any additional requirements such as specific interfaces, fixture types to be used or avoided, etc.*



- 1.11. Electrical Power System Requirements: The electrical system shall be designed to provide all building power requirements for occupant transportation, HVAC, plug load, emergency load, lighting load and other special loads of the building as required by local or regional codes and the design of the other building components. *List any requirements for power quality or redundancy.*
- 1.12. Emergency Power will be provided to the following systems:

1.12.1.

- 1.13. Fire Alarm Requirement: The building shall have a fire alarm and notification system throughout the building. The system shall provide primary notification of any smoke or fire event directly to the building occupants and to a UL station.
- 1.14. Security Requirements: The building shall have a security system throughout the building. The system will include: *(edit lists as appropriate)* 
  - 1.14.1. Card access system
  - 1.14.2. Security station
  - 1.14.3. Intrusion alarm
  - 1.14.4. Closed circuit television system
- 1.15. Communication Requirements: *Describe anticipated communication systems for example: wifi throughout, Ethernet connections at all workstations, any special speed requirements etc.*
- 1.16. Acoustical Requirements: The design shall prevent ambient noise from intruding into the building and causing noise levels above those indicated in the OPR. The design shall also prevent internally generated noise from rotating and vibrating equipment from infringing on adjacent spaces not to exceed those levels indicated in the OPR.
- 1.17. Benchmarking Requirements: The design shall provide predicted utility usage benchmarks for each utility system in the building. These benchmarks shall be based upon the engineers *design* calculations and/or design modeling. The designer shall also include predicted possible uncertainty predictions for the baselines provided. These baselines will be used to evaluate future building performance and operator evaluation.
- 1.18. Measurement & Verification (M&V) Requirements: The Owner intends to use a M&V program to verify ongoing opeartions and commissioning of the building. The building will use the following M&V systems and procedures: <u>(Select one of the following M&V performance levels and delete the others as needed</u>. Add/delete design components and features as needed to reflect expected systems.)
  - 1.18.1. Level I M&V shall include using the building's master electric, gas and water meter readings to evaluate monthly performance from previous readings to present readings. The operators shall be provided with simple work tools to normalize the meter readings for weather and occupancy variations on an annual or monthly basis, and compare these uses against anticipated (i.e. modeled) energy performance.
  - 1.18.2. Level II M&V shall include using sub meters to separate loads to more accurately determine operator performance of electric, gas and water usage over time. At a minimum the building shall be provided with the following meters:
    - Main electric meter, lighting load sub-meter, and HVAC load sub-meter
    - Main water meter, landscape sub-meter, kitchen sub-meter, cooling tower sub-meter and water feature sub-meter
    - Main gas meter, domestic hot water sub-meter, kitchen sub-meter
    - Metering for on-site renewable energy systems (PV or SHW)
    - The operators shall be provided with simple work tools to normalize the meter readings for weather and occupancy variations on a monthly basis.



- 1.18.3. Level III M&V shall include using sub meters to separate loads to more accurately determine operator performance of electric, gas and water usage over time and all data shall be normalized through the use of a calibrated simulation model. At a minimum the building shall be provided with the following meters:
  - Main electric meter, lighting load sub-meter, and HVAC load sub-meter
  - Main water meter, landscape sub-meter, kitchen sub-meter, cooling tower sub-meter and water feature sub-meter
  - Main gas meter, domestic hot water sub-meter, kitchen sub-meter
  - Metering for on-site renewable energy systems (PV or SHW)
- 1.19. Operations Training: The construction documents will require operation and maintenance instruction on all systems/equipment used on this project. *Insert any additional specific training requirements.*
- 1.20. O&M Manuals: All Operating and Maintenance manuals shall provide the information needed to understand start-up, operation, maintenance, shut down and repair of the equipment and assemblies used on the project. *Insert any additional specific training requirements.*
- 1.21. As-Built Drawings: As-built drawings shall be provided that record all revisions and changes to construction documents. *Insert any additional specific training requirements.*
- 1.22. System Manual: The system manual shall be the repository of information and operating documents to provide systems-based organizational information for system managers and operators.



#### **Owner's Project Requirements- SUSTAINABILITY and ENERGY EFFICIENCY**

Guidance: The following language is intended to be inserted into any new building OPR to assist project teams in ensuring project ZNE/sustainability goals remain consistent from the earliest planning stage. Insert project specifics where there is **red**, **bolded font**. Reference complementary EUI Target spreadsheet to determine appropriate EUI maximum for building type and size. Please delete guidance before finalizing OPR document.

As part of an overall commitment to sustainability and a goal of achieving "carbon neutrality" [the county] builds its facilities to last and promotes environmental quality and resource conservation through sustainable design and construction.

Sustainability and energy efficiency goals for this project include:

- Operate the facility at a minimum of 18 kBtu/sf
- Design to LEED Gold, or equivalent, standards
- Include segregated collection and recycling of construction waste
- Incorporate strategies, measures, and systems to conserve energy, such as heat/enthalpy wheels, energy recovery units, "setback" modes, etc.
- Utilize Building Automation System and other controls to efficiently maintain and track performance of key building systems, particularly HVAC and lighting.
- Optimize air conditioning systems for maximum building efficiency
- Use low-VOC, regionally-available, and high recycled content materials.
- Adopt "daylight harvesting" to minimize electric lighting usage where functionally practical.
- Incorporate renewable energy strategies, systems, and products.
- Incorporate LED lighting in interior and exterior lighting design
- Develop a comprehensive Measurement & Verification Plan that allows for capturing, calculating and reporting relevant energy use data and performance verification of energy conservation measures.
- Display an interactive public "dashboard" capable of showing predicted and actual energy usage, costs and other performance metrics.
- Establish project team (owner, architect, engineers, energy manager, contractor, operations team, etc.) involvement throughout entirety of the project: initiation, design, construction, and conclusion.
- Report project EUI at each iterative energy model submission including an evaluation of ECM's and associated energy savings

The Basis of Design (BOD) will establish specific plans and strategies for achieving these goals, and the construction documents will include sustainable construction practices and techniques.

#### Proposed Energy Use Intensities (EUI) for Zero Energy Buildings in PG&E territory

		US National Median	2006 CEUS Energy Usage in	2009 ASHRAE Standard Benchmark - Climate Zone	2014 Energy Benchmarking Report	Alameda County	Proposed EUI Target Range		Target % below		Average EUI from
	Туре	kBtu/sqft (Site)	PG&E Electric Service Area kBtu/sqft	3C (San Fran, New construction) kBtu/sqft	- San Francisco Municipal Buildings	Municipal Buildings	25% below	50% below	benchmark EUI	EUI Target by %	actual buildings (see below case studies)
	Small Office (<30,000 sf)*		64	35	61.43	46.7	26.3	17.5	50%	17.5	
	Large office (>30,000 sf)*		81	37	54.78	50.8	27.4	18.3	50%	18.3	
	Average office building	67	73	36	60.32	48.7	27.0	18.0	50%	18.0	17.62
<u>.</u>	Hospital	197	155	142	282.35		106.5	71.0	50%	71.0	
ē.	Post office	50	0	0			0.0	0.0	50%	0.0	
in	Fire station	88	0	0	62.29	52.4	0.0	0.0	50%	0.0	
Σ	Police station	88	0	0	73.82	84.4	0.0	0.0	50%	0.0	
	Prison	93	0	0	90.19	166.2	0.0	0.0	50%	0.0	
	Library	0	0	0	64.15	60.55	0.0	0.0	50%	0.0	
	Schools (K-12)	58	45	51	31.715		38.3	25.5	50%	25.5	
	Hotel	73	72	89			66.4	44.3	50%	44.3	
ial	Restaurant	224	297	415			311.3	207.5	50%	207.5	
ero	Retail	47	49	50			37.5	25.0	50%	25.0	
Ē	Warehouse (non-refrig)	29	21	15	17.02	33.9	11.3	7.5	50%	7.5	
ē	Average office building	67	73	36	60.32	48.7	27.0	18.0	50%	18.0	
	Supermarket	186	173	166			124.5	83.0	50%	83.0	
*Per 200 **CEUS and	D6 CEUS Energy Usage in PG&E I ASHRAE data not available	Electric Service Area									

### Case studies of actual ZNE buildings in the Bay Area

zive zero ivet energy case study buildings-"volutiles 1 & 2, eleven non-res buildings thoroughly documented at zive:											
Name	Туре	City	Modeled EUI		Measured EUI	Additional Measured EUI					
Packard Foundation Headquarters Building	Office	Los Altos	19.4		20.7	14.1					
Stevens Library at Sacred Hearth Schools	School	Atherton	27		16.9						
IDeAs Office Building	Office	San Jose	24.8		18.7						
Watsonville Water Resources Center	Office/Lab	Watsonville	56.9		51.4						
UC Merced Science & Engineering Building I	Lab	Merced	119		207	188					
UC Merced Classroom & Office Building	Classroom	Merced	37		44	41, 36					
DPR Construction Office Building	Office	San Francisco	25.8		22.4						
IBEW-NECA JATC Training Facility	Classroom/Office	San Leandro	18		16.3						
Speculative Office Building at 435 Indio Way	Office	Sunnyvale	21.2		13.5						
West Berkely Branch Library	Library	Berkeley	17.5		23.1						
The Exploratorium	Museum	San Francisco	45.6		42						

Volume 1: Volume 2: http://bit.ly/2a6J6v4 http://bit.ly/29VOVwx

Energy Use Intensity (EUI) benchmarking data sources https://portfoliomanager.energystar.gov/pdf/reference/US%20National%20Median%20Table.pdf http://www.architecture2030.org/files/2030\_Challenge\_Targets\_National.pdf http://icmsulidings.org/resource/getting-to-zero-database/ http://cms.ashrae.biz/EUI/ https://www.energycodes.gov/sites/default/files/documents/2015\_IECC\_Commercial\_Analysis.pdf http://stwater.org/Modules/ShowDocument.aspx?documentID=8587

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